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DATE: March 20, 2018

TO: Board of Supervisors

FROM: Martha Wapenski, Deputy County Executive

SUBJECT: Report Back on New Jail Replacement Facility

RECOMMENDED ACTION

Under advisement from January 23, 2018 (Item No. 9): Receive report from Office of the County Executive relating to the New Jail Replacement Facility.

FISCAL IMPLICATIONS

There are no fiscal implications to this informational report. If additional spaces are added to the facility, this could result in additional costs. Depending on the nature of the additional spaces, there could be a delayed opening date and additional construction costs of approximately \$1 million per month.

REASONS FOR RECOMMENDATION

As part of the Board action on January 23, 2018, the Board made two referrals for additional information relating to the New Jail Replacement Facility.

The first referral asked for programmatic design framework that addresses goals regarding recidivism, gender responsiveness, usage of visitation and booking areas, and an outline of program space usage for initial needs and anticipated flexibility of space usage for future use; and provide a list of key initiatives in the areas of Jail Diversion and Reentry. The second referral asked for details of health programs and medical services that will be provided in the New Jail, for inmates prior to release.

Below is additional information that responds to these referrals with information available based on the current stages of design:

Recidivism

The New Jail design provides space to support educational, rehabilitation and vocational programming, as well as, mental health treatment space. These programs are designed to enhance the offender success rate once outside of the correctional environment. Additionally, the New Jail provides space within the Reentry housing units for Reentry Staff to connect offenders with services and programs on the outside. To the extent that the offenders take to

the treatment and program courses and use the out of custody services, these evidence-based programs are designed to help lower the rate of recidivism when they are taught to fidelity. There are no studies that we are aware of that jail design leads to reduced recidivism. However, we have found that reduced recidivism comes from the evidence-based programs mentioned above, along with reentry discharge planning and continuity of services upon release.

The New Jail project is based on research on the impact of light, color, materials, acoustics and access to nature murals affect mental and physical well-being. This research is being used to inform design decisions throughout the new facility. Research shows that facilities that integrate color, light, and natural elements can have significant, positive effects on the psychological and physical health of both inmates and officers. Use of natural materials, such as wood and plantings in dayrooms, may offer a more normalized environment, which can be beneficial to inmate behavioral change. Normalized environments can actually be less expensive, and experience shows that inmates in a more normalized environment will vandalize it less.

Gender Responsiveness

To address gender responsiveness concerns, the facility has been designed to ensure that space can be utilized as a meditation room in the Women's Reentry Dorm and Step-Down Unit so that female inmates will have quiet space for medication. There is also a contact visitation area for parent/child interaction as part of the Reentry Housing units. The Women's Reentry Dorm will have a makeup counter and mirror near the showers, and there will be lactation rooms inside of each female housing unit. Given how often female inmates are the bridge to their families and children, additional phones will likely be added to the Women's Reentry Dorm and Step Down Unit. We are exploring the possibility of having on-line visits with family using the Video Visitation system so inmates can have online visits with long distance family members.

Visitation Areas

The facility is being designed with five visitation rooms on each housing floors. We are working on a schedule to provide up to 10 one-hour visits per visiting booth each day, which would provide up to 250 inmate visitors per day. Some of the rooms are also being designed to be somewhat larger so that a small family can visit together. This is in addition to video visitation availability in each housing unit and which will help to supplement visitation opportunities for inmates in this facility.

Intake Booking Area

The possibility of adding an improved replacement for the Intake Booking and Release area at this site was examined. The team visited modern intake booking/release areas in other jails, reviewed best construction practices for managing the medical and behavioral health needs of newly arrived arrestees, and looked at how this space could be incorporated into this project site. Given the complexity of the intake booking function, this space would cost approximately \$24 million and an additional \$10 million to add the square footage needed to support this space. It would be necessary to add space in the basement of this site to

incorporate a new Intake Booking area. Moreover, additional construction time would also be necessary to incorporate this into the design.

Program Space Usage

An important focus of this new facility is to have abundant space dedicated to programming and the ability of the space to be flexible enough for the various programs being contemplated for this new facility. Some floors with two housing units are being designed with four multi-purpose rooms, one in each unit and two community rooms in the core area. Some floors with three housing units are being designed with five multi-purpose rooms, one in each unit and two community rooms in the core area. As of now, these spaces are contemplated for programming use nine service hours each day. The units will be in use from 8:00am to 10:00pm, so this allows for the nine service hours, plus the daily operational requirements such as inmate and staff meals, inmate count, pill call, and other daily routines and/or uses of the facilities. It should be noted that to accomplish this, the facility needs to be staffed properly, and the appropriate number of contract providers were available to provide this amount of programming.

The importance of this design is that it will allow the facility and its occupants to have more space and choices of which classes/therapy they will take advantage of both in their housing unit and out on the core area of their housing floor. It will also be designed to split some of these multi-purpose rooms to further subdivide spaces for meditation, religious services and other needs where smaller spaces work better. Based on visits to other facilities, the focus has been on designing the appropriate and right amount of space, *with more time after the design phase to plan and to get community input on programming needs and opportunities*. As an example, the Reentry Housing Units are being designed to ensure Reentry Community Based Organizations (CBO's) will be able to have full functionality to lead classes and groups in the multi-purpose rooms dedicated to those housing units. This allows CBOs to utilize all multi-purpose rooms in a flexible manner, as opposed to operating out of one dedicated area.

Key Initiatives in the areas of Jail Diversion and Reentry

As requested, below is a list of various jail diversion and reentry efforts:

Title	Agency	Purpose	Planned Implementation Date
Pretrial MH div	PTS/Dept. 61	Divert low level mentally-ill defendants from prosecution	Jan-16
Pre-Filing Div	DA/PTS	Divert first time offenders from prosecution	Jul-17
CAPS Service	Probation/BH/SO/ PTS/Reentry	Maintain individuals on the JAC List awaiting treatment beds in the community through intensified supervision and wrap type services	Apr-17

Sobering Center	HHS/Provider	Divert 647(f)PC from jail booking	Oct-17
Pre-Booking Diversion	PTS/Reentry	Provide alternative drop off for law enforcement for low level misdemeanor offenders	TBD
Mobile Crisis Teams	BH/Provider	Divert 5150 holds from hospital/jail	Jan-18
Crisis Residential Facilities	BH/Provider	2-15 bed facilities accept individuals direct from community	Oct-17
Crisis Stabilization Unit	BH/Provider	Provide walk-in or drop-off service for those in crisis	Feb-18
Muriel Wright	BH/Reentry	15 mental health crisis residential treatment beds and 30 substance use residential treatment beds	May-18
EMP/CTS Supervision Program	DA/PTS	Release program where defendants receive custody credits for time served on EMP	Oct-18
Dept. 61 Warrant Release Program	Court/PTS	Release of warrant returns from Dept. 61 to PTS	Sep-17
Misdemeanor Warrant Pretrial Release Program	Court/PTS	Release of misdemeanor warrant returns to PTS	TBD
Young Adult DJJ Pilot	Probation/DA/Court	Transfer of 18-21 year olds from Jail to Juvenile Hall	Oct-17
1270.1PC Misdemeanor EMP Release Program	SO/PTS	Release of misdemeanor defendants after 30-days in custody	Jul-18
Jail Citation Policy Revision and Booking Criteria	SO/DA/PD/PTS	Increase eligibility for citation release of jail bookings and guide for law enforcement to follow on when to cite vs. book	Oct-17
Community Bail Fund	CCO/BRWG	CBO to provide bail positing for defendants in jail	TBD
Home Detention/Work Release Program	CCO/PTS/BRWG	Release of defendants to home detention/ work furlough	TBD
Accept Credit/Debit Payments for Bail at Jail	DOB/BRWG	Allow defendants to pay bail with credit/debit cards	Jul-18
Community Release Project	CCO/CBO/BRWG	Allow defendants to be released to CBO for community supervision	TBD

Re-Review of Release Decision of Jail Detainees	PTS/BRWG	Low-to-medium risk defendants in jail are re-reviewed by Court every 30 days for consideration of release	Sep-18 *upon hiring of new staff
Community Paramedicine Pilot	HHS/EMS/Fire	Allow for transport to alternate locations other than jail/hospital	Apr/May-18
Mother's Jail Diversion Program	Probation/PTS	Divert mothers from jail	May-18

Health Programs and Medical Services

The new facility will contain dental clinics, ophthalmology/optometry clinics, physical therapy services, a surgical clinic for pre op and post op appointments, and also space for kidney dialysis. Providing these services on-site increases inmate access to these services and decreases custody transportation issues and costs to Valley Medical Center and other providers (such as kidney dialysis). These facilities are being added as they are in demand throughout our jail facilities and it would be best to be able to provide these services on-site instead of having to provide transport and security for Valley Medical Center or another medical provider depending upon the service provided (such as dialysis). Given recent additions to dental and optometry clinics, data is being collected and analyzed to better prepare for those needs in this new facility. The focus now is on adding the appropriate space to provide these services and designing for the new health programs that can be provided to inmates prior to their release.

CHILD IMPACT

The recommended action will have no/neutral impact on children and youth.

SENIOR IMPACT

The recommended action will have no/neutral impact on seniors.

SUSTAINABILITY IMPLICATIONS

The recommended action will have no/neutral sustainability implications.

BACKGROUND

This project consists of the replacement of an outdated jail facility at Santa Clara County's Main Jail Complex with a New Jail building on the existing Main Jail South site. The conceptual plan for the replacement jail is a single building approximately 243,000 square feet in size. The existing three-story, 133,000 square-foot Main Jail South building will be demolished prior to the construction of the replacement jail facility. The replacement jail facility will be designed to address the changing nature of the inmate population as well as the increased length of stay in custody as a result of the State of California's AB109 Realignment program. The replacement facility will not only replace an outdated facility, but it will also address the need for inmate programs (education, substance abuse, job placement, life skills, etc.) along with the need to provide mental health treatment.

While the New Jail Replacement facility has 535 beds, systemwide there will a net decrease of 212 rated beds. The number of existing beds will be reduced due to the demolition of Main Jail South and the closure of some male and female housing units at Elmwood. Suicide resistant cells are being incorporated into the design and 3% of the cells will be Americans with Disabilities Act (ADA) compliant.

The proposed facility will include a Reentry Services floor for male and female inmates who have 90 days or less remaining on their sentences. These inmates will receive intensified programming, and services from Community Based Organizations and out-of-custody medical and mental health care, and employment resources. Of the 180 beds designated for Reentry, 120 are for male inmates and 60 are for female inmates.

The proposed facility will also address the current lack of mental health bed space for those diagnosed with Serious Mental Illness (SMI) and other behavioral health diagnoses (BHD). SMI is defined as a psychiatric condition characterized by psychosis, mania, severe depression, severe anxiety or posttraumatic stress, or other symptoms which significantly impair functioning of an individual. BHD is defined as a psychiatric condition characterized by mild to moderate depression, mild to moderate anxiety, substance abuse related symptoms, or other symptoms which typically leave functional ability intact, or only mildly impaired. Without treatment housing, SMI and BHD inmates are at elevated risk of deterioration in function, and may require acute care to stabilize their conditions. Inmates with SMI or BHD conditions who deteriorate are at elevated risk of suicidal, self-harm, violent, assaultive, and other destructive behaviors. Long term treatment of these conditions in a proper setting may reduce recidivism as patients learn to cope with their conditions once out of custody. The new facility includes 55 acute mental health beds (35 for male inmates and 20 for female inmates) and includes classroom and treatment space. Once stable, inmates can be rehoused to a 300-bed step down mental health unit also located in the new facility that provides continuation of mental health therapy and observation. Of those 300 beds, 240 are for male inmates and 60 are for female inmates.

The proposed facility will provide inmate program space that largely does not exist currently at Main Jail South. Each floor in the new facility has three housing units with treatment and program space to serve the entire inmate population on each floor. The proposal would increase the current treatment and program space, recreational yards, and incorporate community classrooms on each housing floor. Suicide resistant cells are being incorporated into the design and at least 3% of the cells will be ADA compliant.

CONSEQUENCES OF NEGATIVE ACTION

The Board will not receive the additional requested information conveyed within this report as the New Jail Replacement Facility projects moves forward with design efforts.